

Original Research Article

Increasing Regional Economic Growth through the Development of Minapolitan Area

Mahfudz Jailani Aminulloh^{1*}, Agus Sholahuddin¹, Dwi Suharnoko¹

¹University of Independence of Malang, Indonesia

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Abstract: Objective study This is to describe and analyze the developed minapolitan area as a center growth economy area in the Probolinggo Regency along with factors supporters and inhibitors in its implementation through studies implementation policy Regulation Regent Probolinggo number 35 of 2014 concerning the minapolitan area Development Masterplan Probolinggo Regency. Location study was done in minapolitan area located in 7 sub-districts in the Probolinggo Regency that is Subdistrict Tongas, District Sumberasih, District Dringu, District Gending, District Pajarakan, District Kraksaan, and District Paiton. Data collection techniques in the form of observation, interviews, and documentation. Data analysis techniques using descriptive qualitative covering data collection, data reduction, data display, and data extraction conclusion/verification. Research results found 1) from aspect communication, carried out by the Service Fishery Already walk with good in the form of procurement activity socialization and training to society, 2) from aspect source power, budget used originate from the District Budget Probolinggo for operate development program support area minapolitan, 3) from aspect disposition, *stakeholders* take poor attitude consistent when happen change of Minister of Maritime Affairs or leader scale national which has an impact on disruption focus development area minapolitan, and 4) from aspect structure bureaucracy executor policy walk with ok, where every boat fisherman must own condition complete as sign validity boat based on electronics. Factors booster in the form of a decree of the Minister of Maritime Affairs and Fisheries as runway law implementation of the minapolitan program, resulting in commodity promising flagship. Factor inhibitors in the form of public cultivators are in trouble in getting capital and have not yet controlled modern technology. The Government, specifically the Service Fishery Probolinggo Regency, is expected to conduct research. This Can become donation thoughts and input in the development process of minapolitan as a center growth economy area by existing regulations.
Keywords: Minapolitan Area Development, Growth Economy, Regulation Regent Probolinggo Number 35 of 2014.

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1. INTRODUCTION

As an archipelagic country, Indonesia has a wide ocean of 6.4 million km² and a potential rich source of power in the sea. Wells has also become a country that produces the largest fishery, second after China. Benefits This is obtained Because the Indonesian ocean is located in the reef coral triangle. In 2018, Indonesia was estimated to have an ecosystem of reef coral of as much as 2.5 million hectares (Oceanography Research Center LIPI, 2018). Potential big fisheries allow height-dependent residents to source power from marine and fisheries. In 2020, there were 3.2 million households involved in industry fisheries in Indonesia (Fishery

Cultivation, Sea and Waters general land). Recorded production fishery in 2020 reached 21.83 million tons. While that value export results fishery in 2020 reached USD 5.2 billion and increased in 2021 to USD 5.72 billion (Ministry of Maritime Affairs and Fisheries, 2020).

Probolinggo Regency is one area with potential in the fisheries and maritime affairs sector, which are abundant and will become a source of lucrative income when empowered optimally with advanced technology. Condition This supported area catches fish in the sea, reaching 120,000 km, plus waters archipelago and

Economic Zone Exclusive (EEZ) (Diskanla Probolinggo Regency, 2017).

Based on the Decree of the Minister of Maritime Affairs and Fisheries Republic of Indonesia Number 35 DECREE OF MINISTER OF KP/2013 concerning the Determination of the minapolitan area explains that Probolinggo Regency is one of the minapolitan area of a total of 179 districts spread across 33 provinces in Indonesia. According to the Regent's Decree Probolinggo Number 188/1118/426.12/2013 concerning change by the Regent's Decree Probolinggo Number 188/521/426.12.2012 concerning Determination Development Area location minapolitan in Probolinggo Regency There are seven sub-districts which include Subdistrict Paiton, Kraksaan, Pajajaran, Gending, Dringu, Sumberasih and Tongas. The results from the production of fishery catch Probolinggo Regency in 2021 reached 28,187.69 tons. (Central Statistics Agency of Probolinggo Regency, 2020).

Regional development is implementing goals using sources of power optimally as expected, which can impact the growth and improvement of resources. Ministry of Marine Affairs and Fisheries the Republic of Indonesia has carried out one of the policies since 2009, namely coastal area development with draft minapolitan as one of the strategies to push acceleration of regional development with activity fishery as activity main, and increase welfare and standard of living life society (Secretary General of Ministry Marine Affairs and Fisheries, 2013). Minapolitan area is a part of the region with a functional economy that includes center production, processing, marketing commodity fisheries, services, and activities. Supporter other.

To make Probolinggo Regency an area minapolitan, the Government Probolinggo Regency made an effort to strategically create an area minapolitan which became function main economy in coastal areas Probolinggo Regency, which is contained in various policies that have been set, one of them is Regulation Regent Probolinggo Number: 35 of 2014 concerning the Masterplan for the Development of the minapolitan area Probolinggo Regency The years 2013-2023 which contain the minapolitan area, are a part of the region that has function main economy consisting of from center production, processing, marketing commodity fisheries, services and or activity Supporter others. Minapolitan area development masterplan Probolinggo Regency is a framework planning policy integrated strategically for stakeholders' interests in the area in cultivation, management, and administration based on the fishery for ten (10) years since 2013-2023.

Observation results are temporary as studies can see the emerging gap, such as the insufficient effective and efficient provision of infrastructure in the form of facilities and infrastructure support in the implementation and development area of minapolitan in

Probolinggo Regency. Therefore, the researcher wants to know and see the description based on studies on the implementation of how far is the implementation in applying policy Regulation Regent Probolinggo number 35 of 2014 concerning the development masterplan area minapolitan Probolinggo Regency that the researcher is interested in studying more carry on about development area Minapolitan as center growth economy area.

The desired goal obtained in the study, among others, is to describe and analyze How to develop the area Minapolitan as a center growth economy areas in the Probolinggo Regency through studies implementation policy regulation Regent Probolinggo number 35 of 2014 concerning the development masterplan area Minapolitan Probolinggo Regency. Moreover, to describe and analyze factors, only those that support and hinder carrying out development area minapolitan as center growth economy areas in the Probolinggo Regency through studies implementation policy regulation regent Probolinggo number 35 of 2014 concerning the development masterplan area minapolitan Probolinggo Regency.

Benefit study This can give benefits and uses that can be obtained. As for benefits obtained from the study among others: Contribution academic that is study This expected can give benefit for development knowledge related development area minapolitan as center growth economy area as well as can use as a reference in research in stages next and results study this is also expected can enrich literature or reference literature about implementation policy public, especially policy regulation regent Probolinggo number 35 of 2014 concerning the development masterplan area minapolitan Probolinggo Regency.

Contribution Practical that is Study This expected can used as material considerations in implementing a policy public for the purpose policy public can come true following what is expected and so that the results study This Later Can as material recommendation in overcome the problems that arise obstacle for the implementer, namely Government Probolinggo Regency, in effort implement development area minapolitan as center growth economy areas in the Probolinggo Regency.

2. LITERATURE REVIEW

According to Thomas R. Dye in Ayuningtyas (2014:8), policy public is "*whatever the government chooses to do or not to do,*" which means whatever the Government has chosen, to do something or not do something. Fredrich in Agustino (2017:166) defines policy as a series of actions or activities For a goal proposed by a person, group, or Government in an environment in which there are expected difficulties and opportunities that can addressed by policy To reach the desired goal.

William Dunn in Ayuningtyas (2014:16) explains more carry on about regarding systems and components of policy public consisting of (1) content policy or *policy content*, in the form of a list of options decisions made by the Government To respond to various problems public, (2) actor or stakeholders interest policy or *policy stakeholders*, in the form of individual or groups involved and can influence or influenced by content policy, (3) environment policy or *policy environment*, in the form of place the occurrence a policies influenced by actors and also Contents policy That Alone.

The policy public is not formed only by itself, but the policy public is made through a series of stages. Thomas R. Dye (1995) stated that there are six stages of the public policy process: identification problem policy,

agenda setting, formulation policy, approval policy, implementation policy, and evaluation policy. In principle, there are two sorting models implementation policy, first in the form of a model of on to bottom (*top-bottom*) and from lower to top (*bottom-up*), second in the form of a forced model (*command-and-control*) and market mechanism (*economic incentive*).

George C. Edward III put forward an implementation model policy in the form of an implementation policy public. Implementing effective policy requires four aspects: communication, source power (*resources*), attitude or dispositions (*attitudes*), and structure bureaucracy. The fourth aspect is the need to implement it in a convenient way because of one's close relationship with others.

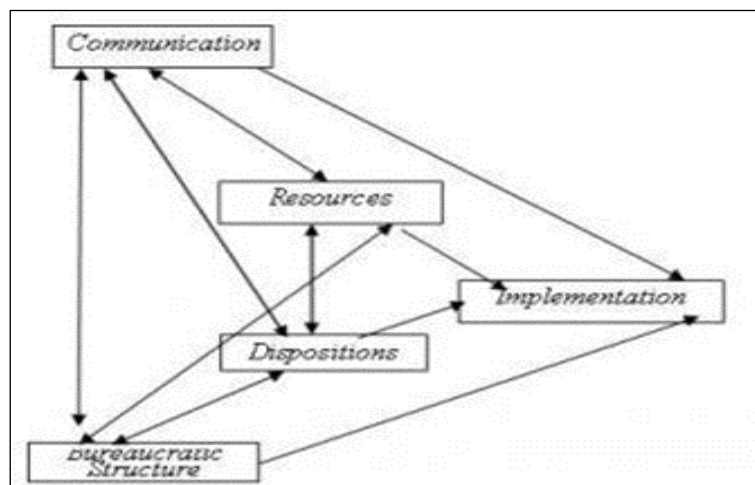


Figure 1; Implementing Public Policy (1980)
 Source: George C. Edward III (1980)

Constitution Republic of Indonesia No. 18 of 2002 concerning National System of Research, Development, and Application Knowledge and Technology to put forward development as an activity for utilizing knowledge that has been proven the truth. To increase functions, benefits, and applications of existing knowledge and technology or produce new technology. Rustiadi *et al.*, (2011) argue that a region is a geographical unit with specific boundaries and its component's meaning in planning and management resource development.

Mulyanto (2008) stated that regional development is all over actions taken to utilize existing regional potentials for better conditions and order a better life. It is good for the interests of its people there, in particular, and on a national scale. Santoso (2006) and Putra (2010) stated that regional development is an effort to build and develop an area based on the approach to spatial considerations aspects of social culture, economy, physical environment, and institutional in a framework planning and development management integrated.

Lincoln Arsyad (2010:374) defines a development economy area as a government process in a region and society managing source of existing power and forming a pattern partnership between government area with sector private For create a field Work new and stimulating growth economy in the area which includes formation institutions new, development industries alternative, improvement capacity power existing work For produce more products and services good, identify new markets, expert knowledge knowledge, and development companies new. Regional development is implemented to reach three important objectives: growth, equity, and sustainability.

Based on the Decree of the Minister of Marine Affairs and Fisheries No. 18 of 2011 concerning Guidelines General Minapolitan, area Minapolitan is interpreted as a part of the region that has function main economy consisting of center production, processing, marketing commodity fisheries, services services, and activity Supporter others. Concept Minapolitan is based on three principles: democratization economy pro -pro-people maritime and fisheries, empowerment of

community and partisanship with state intervention limited (*limited state intervention*), and strengthening area with principle area strong – strong nation and state.

The development area minapolitan through improvement efficiency and optimization superiority comparative and competitive area by existence activity pre-production, manufacturing, processing, marketing, and service Supporter others. As for the objectives of the development area, minapolitan is to increase the ability of the economy to scale, micro and small, improve the quantity and quality, business scale intermediate to on so that empowered competition is high, and increase sector marine and fisheries become mover regional and national economy.

There are four main program targets in development area minapolitan consisting of from service in a way integrated and efficient from agency central and regional as well as agency cross-sector in the region minapolitan, the development sector economy from commodity sector fisheries, area center minapolitan with the surrounding area grow as city independent, and filling power work in the surrounding area center minapolitan by capacity Power support production fisheries.

3. RESEARCH METHODS

3.1 Design Study

This study uses descriptive qualitative methods with an approach to phenomenology. According to Moleong (2014), methodology, descriptive qualitative is a series of activity research used to obtain data that is of nature, That exists by reality on condition and the results in the form of written words and also oral as well as more emphasis on meaning rather than reasoning. Descriptive qualitative research aims to understand facts through the process of thinking, where the main thing is to understand a phenomenon or symptom with more drip emphasis on the complete picture of the phenomenon being studied.

According to Fauzan (2012:58), the phenomenological model focuses on experienced personal individuals who have experiences related to structure and level awareness in a way directly. At the same time, phenomenology aims to take meaning from experiences experienced by someone or an individual-related phenomenon or draft certain ideas by exploring structure awareness.

3.2 Space Scope and Location Study

A location study is a place or area where it is done to collect appropriate data and information with objective research. Research This is located in the Minapolitan area, which is in 7 sub-districts in the Probolinggo Regency, namely Togas District, District Sumberasih, District Dringu, District Gending, District Pajarakan, District Kraksaan, District Paiton.

3.3 Informants Study

Determination technique informant in study This is purposive sampling, a determination sample with certain considerations. According to Lexy J. Moelong (2014), an informant is someone who cannot only give information about the situation, conditions, and background behind research but is also able to give input about source supporting evidence. The informants in this study consisted of the head of fish resource supervision and the head of aquaculture production fisheries of the Probolinggo Regency Fisheries Service, heads of fishermen groups, and heads of fisheries cultivation groups.

3.4 Data Sources

Data sources in study This is in the form of primary data in the form of results interviews with informant studies related to the implementation policy of Regulation Regent Probolinggo Number 35 of 2014 concerning the Masterplan Minapolitan Area Development Probolinggo Regency. Besides that, there is also secondary data in the form of incoming reports in 2023 annual data as amplifier findings and completeness information.

3.5 Data Collection and Data Analysis Techniques

According to Moleong (2014:58), data collection techniques generate the required data with the objective of obtaining appropriate data to produce complete data. Data collection techniques used in the study: This is in the form of observation or observation. To know the truth on the ground, interviews with submission questions around the study are conducted to obtain accurate information and documentation in a way written and not written.

Data analysis techniques using descriptive data analysis qualitative which explains all data from results observation, interviews, and documentation in form writing. According to Bogdan & Biklen in Lexy J. Moleong (2014:248), stages of data analysis begin with data collection or *data collection* using technique data collection in research, then reduce data or *data reduction* with summarize and select important data For classified based on problem, next presenting data or *display data* in the form of text narrative, matrix, diagram, table, or chart, and finally done withdrawal conclusion For interpret the data presented next verified and tested its validity.

4. RESULTS AND DISCUSSION

4.1 Research Results

Probolinggo Regency is one of the districts located on the coast north of the Province East Java, Indonesia is located at 112°50'–113°30' East Longitude (BT) and 7°40'–8°10' South Latitude (LS) with an area of approximately 169,616.65 Ha or + 1,696.17 km². Mother City Regency This is located in the District of Kraksaan City. Probolinggo Regency is bordering with Probolinggo City, Regency Situbondo, Regency Jember,

Regency Lumajang, Malang Regency, and Regency Pasuruan. Probolinggo Regency has diverse characteristics in plain, lowlands, coastal, hilly, and mountainous areas. Probolinggo Regency is an area with potential for fishery because the beach is 72 km long. It has potential power sources in the form of salt business, fishery catch, cultivated fisheries, and management room sea.

Result of study This can outlined as follows: Success achievement implementation development area minapolitan as center growth economy areas in the Probolinggo Regency by policy Regulation Regent Probolinggo number 35 of 2014 concerning the development masterplan area minapolitan Probolinggo Regency. Edward III put forward that implementation policy consists of four important aspects for achieving successful implementation, namely in the form of communication, resources, disposition, and structure bureaucracy.

Communication becomes an important means of determining the successful achievement objective when implementing a policy. Effective implementation will be achieved when the makers know what they are doing through a good communication. Several indicators from factor communication become a focus of a study in the form of transmission or distribution of information, clarity communication, and consistency command. Transmission information or communication needs done with good to produce good implementation. Things that often happen in distribution communication are misunderstandings (miscommunication). This Is due to communication being done through several levels of bureaucracy, so what to expect is distorted in the middle road.

Clarity order to implementer. Communication between the maker policy and the implementer should be clear to ensure everything is clear (ambiguous). With the existence of clear information, the objective of policy can be achieved. Policies issued by the District Government Probolinggo, Regulation Regent Probolinggo Regency Number 35 of 2014, contain the development masterplan area Minapolitan Probolinggo Regency. Besides clarity, consistency is also needed in command. The command given to the executor must be consistent and clear for establishment. The existence of changing orders can confuse implementers in the field.

In connection with communication that is not experienced obstacles, obtained results interview with the Head of Supervision Source Power Fish Service Fishery Probolinggo Regency, namely: " If communication walks with okay sir, we do socialization mentoring training for fishermen and also cultivators, such as training cultivation shrimp vaname, we accompany that's right until they are independent " (Interview on January 22, 2024, at 13.00 WIB).

Statement reinforced by the chairman group fisherman Village Bayeman Subdistrict Tonga as follows: " If in communication and also coordination, we That usually do meeting like socialization, for permission administration We still served like licensing letter BBM recommendations, we also usually via *WhatsApp* " That's it " (Interview on January 24, 2024 at 15.00 WIB).

Based on the interview results, it can be concluded that the program does not experience problems. Communication built by the implementer policy with method meets in a way physically and through social media *WhatsApp*, so that created good coordination between party Service Fishery with the public in operate policy Regulation Regent Probolinggo Number 35 of 2014 concerning the Masterplan for the Development of the Minapolitan Area Probolinggo Regency at the moment certain.

Source power is one of the important aspects of a successful policy implementation. Source Power is positioned as input in an organization that has economic and technological implications. In terms of economics, resources related to cost or sacrifice are directly issued by the organization that reflect mark or utility potential in the transformation to the output. The technology in question is the ability to transform an organization.

In connection with source power, obtained results interview with Production Section Head Fishery Service Fishery Probolinggo Regency namely: " So for a source the budget That from the District Budget Probolinggo which originates from DAU (Regional Allocation Fund) General), DAK (Allocation Fund) Special), PAD (Revenue) Original Regional Fund) and from DBHCHT (Tobacco Excise Revenue Sharing Fund). This fund we use to operate the development program support area in minapolitan. This good for grant development means infrastructure from fisherman catch and group cultivation " (Interview on January 22, 2024 at 13.00 WIB).

Based on the results, the interview shows that the existing budget makes it easier to carry out a program, and the budget can be a tool swap for fulfilling the program's needs. As for sheet responsibility answers that contain details of implementation activity development, which means infrastructure in the area of Minapolitan Probolinggo Regency, in a way that is completely written on the report annual activity development area of minapolitan 2014-2023.

Furthermore, according to Edward III, ten tendencies or dispositions are important factors for implementing effective policies. If the implementers have a trend or attitude of positive or existing support for the implementation policy, it is most likely that the decision will implement the policy. If, on the contrary, when the attitude executor is negative or rejects the

implementation policy Because of a conflict of interest, the implementation policy will face serious obstacles. On the other hand, there is authority, which must be done formally to implement the order effectively. Authority is authority or legitimacy for the implementers in carrying out established policies in a way politics. When authority No there is, then the power of the implementors in the eyes of the public No legitimized, so that can thwart the implementation policy public. Last is facilities; facilities physique is an important factor in the implementation of policy. Implementers Possibly have sufficient, capable, and competent staff, but without existing facility supporter (means) infrastructure), then the implementation policy the No will succeed.

In connection with disposition, acquired results interview with the Head of Supervision Resource Fish Service Fishery Probolinggo Regency, namely : " For attitude as agent executor decision still be on our superiors sometimes get mandatory For focus on other things outside minapolitan However Still in scope prosper poor people around beach, when There is problems as soon as possible must look for road the middle so that the community No feel confusion, such as example when COVID-19 pandemic yesterday We push perpetrator business fishery cultivation and capture For utilize facility *Cold Storage* use maintain quality and anticipate the market, encourage perpetrator business processing results fishery For expand access marketing utilizing online media and social media, increasing quality product processed results fishery with method increase competence processor results fisheries, facilitation certification eligibility products, facilities access capital, for attitude as agent implementation socialization licensing. In addition, do scheduling and arrangement activity empowerment community (socialization, training, technical guidance) with adaptation habit new and compliance protocol health." (interview on January 22, 2024 at 13.00 WIB).

The results of the interview showed that there is a good attitude when a problem occurs. This has a tremendous impact on development results, income of public fishermen, and public cultivation. For details, income is public in a way completely written on the report annual implementation activity development area megapolitan 2013-2021.

Aspect last in theory implementation Edward III's policy was structure bureaucracy, one of the most frequent institutions, even in a way that it is executor activities overall. Existence bureaucracy Exists in structured Government, private institutions, and so on. Based on the explanation, this understanding of the structure of bureaucracy is fundamental for studying the implementation policy of the public. According to Edward III, there are two main characteristics of bureaucracy: standard operational procedures (SOP) and fragmentation.

Standard Operational Procedure (SOP) is developed from internal demands with certainty, time, and source power and needs standardization in complex and extensive work. SOPs are usually used to overcome circumstances common in various public and private sectors. Using SOP implementers can optimize the time available and function to standardize actions official in complex and distributed organization-wide. This can cause great flexibility and similarity in implementation regulations. Implementing SOP policy is possible and can become a constraint for implementation policy, but besides hindering implementation policy, besides the potential SOP hindering implementation, SOP policy also has benefits.

In connection with SOP, obtained results interview with the Head of Supervision Resource Fish Service Fishery Probolinggo Regency, namely: " For SOP letters to write We still yes there is, in every boat fisherman That must own Small e-Pas letter, Small E-Pas is ship's register mark validity boat based on electronics that must be owned by each owner GT.1 One Gross Tonnage ship up to with GT. 6 according to Circular Letter Directorate General Transportation Sea No. SE.1/DJPL/2020, E-Pas are issued by each Harbor Master Office and Harbor Authority Port (KSOP). Purpose convenience giving service to the public for the owner boat can apply for the replacement of the Certificate of Registration Nationality Boat the old Indonesian flag in a new format, especially for issuance of a Small Pass (*Certificate of Nationality*) to the Harbor Master at the location boat be, besides it is also used for condition submission recommendation fuel purchases" (Interview on January 22, 2024 at 13.00 WIB).

Small E-Pas is the ship's register mark on the side of *standard operating procedure*, especially on documents that validate the ship's ownership. For valid boats based on electronics that must be owned by each owner, GT (*Gross Tonnage*) ships start from GT.1 One to with GT. 6 according to Circular Letter Directorate General Transportation Sea No. SE.1/DJPL/2020, E-Pas are issued by each Harbor Master Office and Harbor Authority Port (KSOP). Purpose convenience giving service to the public for the owner boat can apply for the replacement of the Certificate of Registration Nationality Boat the old Indonesian flag in a new format, especially for issuance of a Small Pass (*Certificate of Nationality*) to the Harbor Master at the location boat be, besides it is also used for condition submission recommendation fuel purchase.

Fragmentation is a characteristic covered in the aspect of structure bureaucracy; fragmentation also has an effect on implementation policy. Fragmentation is distribution, which is insufficient to answer a policy to several different bodies that need coordination. In general, the more coordination required to carry out policy, the reduced the possibility of the success of a program policy.

In connection with fragmentation, Head of Supervision Resource Fish Service Fishery Probolinggo Regency said, "... we always do coordination in accordance his job each like field fishery cultivation and fields fishery catch ". (Interview on January 22, 2024 at 13.00 WIB).

Development process area minapolitan as center growth economy area by Regulation Regent Probolinggo Number: 35 of 2014 concerning the Masterplan for the Development of the Minapolitan Area Probolinggo Regency 2013-2023 of course, own factor supporters and inhibitors. As for factors, Supporter can be in the form of strengths and opportunities. In addition to factors, inhibitors can be in the form of weaknesses and threats.

On the factor supporters, from aspect strength, there is a decision of the Minister of Maritime Affairs and Fisheries Republic of Indonesia Number KEP.32/MEN/2010 concerning Determination of the Minapolitan Area, which stipulates Probolinggo Regency as minapolitan program implementer Determination of the Decree of the Minister of Maritime Affairs and Fisheries the become runway law implementation activity minapolitan in Probolinggo Regency. And reinforced existence Regulation Regent Probolinggo Number: 35 of 2014 concerning the Masterplan for the Development of the Minapolitan Area Probolinggo Regency The years 2013-2023 are framework planning policy integrated strategic for stakeholders interests in the area in cultivation, management, and administration based on the fishery for 10 (ten)years since 2013-2023, in 7 locations area fishery cultivation and location area fishery catch.

Supervision Section Explanation Resource Fish Service Fishery Probolinggo Regency, namely: " Probolinggo Regency " Probolinggo selected to become regional program implementer minapolitan by the Decree of the Minister of Maritime Affairs and Fisheries Republic of Indonesia Number KEP.32/MEN/2010 concerning The determination of the Minapolitan Area has 223 districts /cities in Indonesia were designated as Minapolitan areas, which were previously totaling 197 Minapolitan Areas which have been determined Probolinggo Regency as Minapolitan program implementer " (Interview on January 22, 2024, at 13.00 WIB).

Determination Probolinggo Regency becomes an area implementer of the Minapolitan program and tool booster in the development of area cultivation fisheries in the Probolinggo Regency. The great support from the Government of Probolinggo Regency also strengthened the perpetrator development area in Minapolitan. The existence of regulations and support in the government area is also capable of helping to make the development of fisheries in the Regency Probolinggo successful, which has the potential for more development.

In terms of opportunity, result production fisheries that become commodities Featured very promising and profitable for sale. Commodity Featured shrimp vaname is commodities that the market is interested in consumed a day, besides it can also made into product processed others. Relative care and short harvest time make commodity-featured shrimp name a favorite among cultivation fisheries in the Probolinggo Regency.

That matter was reinforced by a statement delivered by the chairman of Group Cultivation Fishery Subdistrict Gending: "... commodity Featured here That shrimp name mas because shrimp name very easy to cultivate and easy to care for as well as in 2 to 3 months Already Be harvest. Besides, market prices are also promising, and from an aspect, size is not too big and not too small, so lots of enthusiasts are in the market." (Interview on January 25, 2024 at 15.00 WIB).

On the factor inhibitor, from aspect weakness, the cultivator's fishery has difficulties in getting capital. Besides, the lack of utilization makes production fishery more processed and economical; the cultivators depend only on the fresh fish they sell. Profit sale neither fish how much Not yet Again existence game the middleman who has assessed harm public in a matter This public only Can believe to the middlemen who sell it fish at the market.

Condition the in harmony with the statement delivered by the Chairman Group Cultivation Fishery Subdistrict Gending, that: "... yes sir, I during cultivation fishery here I using personal capital No There is capital assistance from Government all That I can also get results laborer here and there. There is a fertilizer subsidy, but it's also still expensive because it is sold in certain shops. Take a profit rely on do it either buy there. If only hang up from results sale fish Certain not enough deck because price fish No determined added the middlemen's game Can Lie question price in the market. Yes, what may we believe only in the middlemen?" (Interview on January 25, 2024 at 15.00 WIB).

Besides the difficulty in the capital, society cultivators who need to control technology and modern cultivation are also one of the weaknesses. Most of the farming community is public, very prural, and lacks knowledge and technology, especially in cultivation fisheries experiencing increasingly modern development technology. All that is seen from the cultivation of the fish is that they still do part big with traditional methods. So, all that results in public rural development is very difficult in cultivating fisheries.

Condition the clarified by the Head of Production Fishery Cultivation Service Fishery Probolinggo Regency which states that: "... for cultivators in the area Probolinggo Regency Most Still use technology traditional like land pond That Alone the

original converted rice fields function become pond moment season rain and a little bit of it use semi-intensive, intensive and cultivation technology use HDPE tarpaulin.” (interview on January 22, 2024, at 13.00 in the room Head Field Fishery Cultivation).

Regarding threat, the price of fisheries in the market is unstable. Sales result in fishery, especially shrimp vaname, which becomes a commodity featured in the Probolinggo Regency. That brought by middlemen to the market often Still experience constraints caused by price selling prices set by middlemen who do not ensure, it is also caused by the game prices set by middlemen in the market and has not yet been existence determination market prices, especially on commodities shrimp vaname.

Condition the felt by the Chairman Group Cultivation Fishery Subdistrict Gending, which states that: "... if sell shrimp/fish usually to middleman, middleman there No direct give money to I but middleman carry and sell results shrimp/fish in the market after sold new I accept money. No matter how much the price of fish/shrimp in the market is not determined sometimes up and down. Who knows if there is a game price from a middleman or not? All of us can only believe it. The price for months 11-2 is stable, while in months 3-6, it is destroyed, and the consequence of the existence of rice fish is harvested. If our Government has already determined the price, it will be happy. The cultivators here can probably be prosperous..." (Interview on January 25, 2024, at 15.00 WIB).

Besides instability in price sales, the changing climate is also one of the threats. Climate changes throughout the earth's surface change the seasons that occur. No determination. Besides that, it was the beginning predicted that drought would happen for a long season. It has not been proven, and the season that is not can predict that it will decrease fishery cultivation. Climate change impacts cultivator fish in the Probolinggo Regency, making it difficult to control the cultivation of fish. Because the temperature is sometimes hot and cold, the growth of fish is normal, and fish experience death.

Condition the feeling by the Chairman Group Cultivation Fishery Subdistrict Gending states that: " change the weather also becomes a threat to cultivator fishery here sir. The change in climate makes the growth of fish slow, and they also experience death Because water temperature can change over time, and fish/shrimp are not capable of adapting to patterns. Frequent temperatures are changeable, so they Finally experience death. Finally, cultivators also suffer losses If Lots of fish/shrimp experience death.” (Interview on January 25, 2024 at 15.00 WIB).

The climate has an impact on cultivators' fish in the Regency Probolinggo because Lots of cultivators

have lower results in production fisheries. Changes in the weather that were initially hot suddenly resulted in rain. The water temperature inside the pond is not determined, so the cultivators must accept that the fishery has decreased results. The existence of decline results in fisheries obtained, which will also impact society's economy, which is not determined.

4.2 Analysis and Discussion

The following will deliver a discussion of the results study of the development area Minapolitan as a center growth economy area in the Probolinggo Regency by policy regulation regent Probolinggo number 35 of 2014 concerning the development masterplan area Minapolitan Probolinggo Regency reviewed from theory Implementation policies initiated by Edward III consisting of from four aspects important in achievement success implementation, including communication, resources, disposition and structure bureaucracy.

On the aspect of communication carried out by the Service Fishery as organizer policy Regulation Regent Probolinggo Number 35 of 2014 concerning the Masterplan for the Development of the Minapolitan Area Probolinggo Regency. As effort development area minapolitan as center growth economy area Already walk with well, that's proven with do various type activity socialization and training to society. According to Edward III, the implementation policy is also essential; communication is also one of the aspects that influence the implementation of public policy. Communication determines the successful achievement of the objective of implementation of public policy. Effective implementation will be achieved if the makers know what they are doing. Information known to the decision makers can be obtained through good decisions, and 3 (three) indicators can be used to measure communication's success. The third indicator is transmission, clarity, and consistency.

Good communication can also effectively implement indicator transmission and distribution. A problem in distribution communication is often a misunderstanding (miscommunication) caused by the amount of bureaucracy that must be passed in the communication process, so what to expect is distorted in the middle road. On the indicator clarity, communication received executor policy must be clear and not confusing or ambiguous. On the indicator consistency, the orders given in implementing a communication must be consistent and clear for set or executed. If the command is often changeable, it can confuse implementers in the field.

So, communication becomes an important thing in the implementation policy Regulation Regent Probolinggo Number 35 of 2014 concerning the Masterplan for the Development of the Minapolitan Area Probolinggo Regency as effort development area minapolitan as center growth economy area, good from

aspect clarity, consistency, and from aspect transmission has implemented with good through the program that the Department Fishery has made as agent executor.

On the aspect source power, budget in organization policy Regulation Regent Probolinggo Number 35 of 2014 concerning the Masterplan for the Development of the Minapolitan Area Probolinggo Regency as effort development area minapolitan as center growth economy area originate from the District Budget Probolinggo which originates from DAU (Regional Allocation Fund) General, DAK (Allocation Fund) Special, PAD (Revenue) Original Regional Fund) and from DBHCHT (Tobacco Excise Revenue Sharing Fund). This fund is used to operate development programs to support area minapolitan This Good For grant development means infrastructure, good from fisherman catch and also from group cultivation Source power, but in the division Still Not yet evenly Still seen focus on area east Probolinggo Regency that is Subdistrict Dringu, Gending, Pajajaran, Kraksaan, as well as Paiton.

According to Edward III, resources are positioned as input in the organization as a system that has economic and technological implications. In terms of economics, resources related to cost or sacrifice are directly issued by the organization that reflect mark or utility potential in the transformation to the output. The technology in question is the ability to transform an organization. According to opinion, a budget makes it easier to carry out a program; a budget can be made into a tool swap to fulfill the needs of program implementation. So, the implementation of the program is ongoing and good.

On the aspect disposition, Service Fishery as executor policy Regulation Regent Probolinggo Number 35 of 2014 concerning the Masterplan for the Development of the Minapolitan Area Probolinggo Regency. As effort development area minapolitan as center growth economy area take poor attitude consistent because when happening change of Minister of Maritime Affairs or leader highest in scale national in a way mandatory or No written focus development area minapolitan will shift on things certain like alleviation poverty fishermen in the area coast, thing That makes implementation policy Regulation Regent Probolinggo Number 35 of 2014 concerning the Masterplan for the Development of the Minapolitan Area Probolinggo Regency in a way wide disturbed, but absence consistent the Still in the same context that is development economy public.

Furthermore, according to Edward III tendencies or dispositions are important factors for implementing effective policies. Suppose the implementers have a trend or attitude of positive or existing support for the implementation policy. In that case, it is most likely that the decision will implement the

policy. If, on the contrary, when the attitude executor is negative or rejects the implementation policy Because of a conflict of interest, the implementation policy will face serious obstacles. On the other hand, authority must be formal to implement the order effectively.

Based on the opinion, the authority is authority or legitimacy for the implementers in carrying out established policies in a way politics. When authority No is, then the power of the implementers in the eyes of the public is not legitimized, which can thwart the implementation policy public. The last one is facilities; facilities' physique is an important factor in policy implementation. Implementer Possible has sufficient, capable, and competent staff, but without existing facility-support (means infrastructure) then implementation policy the No will succeed.

On the aspect of structure bureaucracy, in executor policy, Regulation Regent Probolinggo Number 35 of 2014 concerning the Masterplan for the Development of the Minapolitan Area Probolinggo Regency, efforts development area minapolitan as center growth economy area walks with ok, filing process becomes important thing as in every boat fisherman That must own small e-Pas letter. Small e-Pas is a ship's register mark validity boat based on electronics that must be owned by each owner GT.1 *Gross Tonnage* Ship until with GT. 6 according to Circular Letter Directorate General Transportation Sea No. SE.1/DJPL/2020. E-Pas are issued by each Harbor Master Office and Harbor Authority Port (KSOP). Purpose convenience giving service to the public for the owner boat can apply for the replacement of the Certificate of Registration Nationality Boat the old Indonesian flag in a new format, especially for issuance of a Small Pass (*Certificate of Nationality*) to the Harbor Master at the location boat be, besides it is also used For condition submission recommendation fuel purchases. In addition, the structure of bureaucracy is always coordinated by the job , like field fishery cultivation, and field fishery arrests the one in charge of every existing section.

According to Edward III, bureaucracy is one of the most frequent institutions that become executor activities. Existence bureaucracy exists not only in structured Government but also in institutions, private companies, etc. Based on the explanation, this understanding of the structure of bureaucracy is fundamental for studying the implementation policy of the public. According to Edward III, there are two main characteristics of bureaucracy: *standard operational procedure* (SOP) and fragmentation.

Standard Operational Procedure (SOP) is developed from internal demands with certainty time, source Power, and need standardization in complex and extensive work organization. SOPs are usually used to overcome circumstances common in various public and private sectors. Using SOP implementers can optimize

the time available and function to standardize actions official in complex and distributed organization-wide. This can cause great flexibility and similarity in implementation regulations. Implementing SOP policy is possible and can become a constraint for implementation policy, but besides hindering implementation policy, besides the potential SOP hindering implementation, SOP policy also has benefits.

Fragmentation is a characteristic covered in the aspect of structure bureaucracy; fragmentation also affects implementation policy; fragmentation is distribution not quite enough to answer a policy to several different bodies that need coordination. In general, the more coordination required to carry out policy, the reduced the possibility of the success of a program policy.

Factor Supporters in development area minapolitan as center growth economy area by Regulation Regent Probolinggo Number: 35 of 2014 concerning the Masterplan for the Development of the Minapolitan Area Probolinggo Regency 2013-2023, covering factors that originate from analysis of internal and external environment. From the results, research states that factor internal support in the form of strengths capable of implementing the minapolitan program in the Probolinggo Regency. The existence of the Decree of the Minister of Maritime Affairs and Fisheries Republic of Indonesia Number KEP.32/MEN/2010 concerning the Determination of the Minapolitan Area, which stipulates Probolinggo Regency as minapolitan program implementer become runway law implementation activities. This is reinforced by the existence of Regulation Regent Probolinggo Number 35 of 2014 concerning the Masterplan for the Development of the Minapolitan Area Probolinggo Regency 2013-2023. This master plan in the form of a framework planning policy integrated strategic for stakeholders' interests in the area of cultivation, management, and administration based on the fishery for ten (10) years since 2013-2023, which is in 7 locations area fishery cultivation and location area fishery catch.

Factor Supporter external in study This is in the form of opportunities (*opportunities*) that The Department Fishery Probolinggo Regency utilizes lots opportunities in push implementation development Minapolitan in Probolinggo Regency. Namely, existence results in the production of commodities that are very superior and promising. Commodity Featured like shrimp vaname are many commodities in demand by the market for consumed a day, they can also made into products processed by others. Relative care and short harvest time make commodity-featured shrimp name a favorite among cultivation fisheries in the Probolinggo Regency. Benefits have a good impact on Probolinggo Regency as the Minapolitan program implementer gives opportunities and maximizes potential waters that can add income areas.

Factor Inhibitor in development area Minapolitan as center growth economy area by Regulation Regent Probolinggo Number: 35 of 2014 concerning the Masterplan for the Development of the Minapolitan Area Probolinggo Regency 2013-2023, covering factors that originate from analysis of internal and external environment. Factors internal inhibitor of results study This is a possible weakness hindering the implementation of the minapolitan program, in the form of the difficulty in getting the required capital public cultivator consequence from the lack of stable price results in production fisheries provided by the middlemen. The Prices the middlemen sell cannot add to cultivator fisheries in the Probolinggo Regency. This results in the public having a very difficult time cultivating fish next. Usually, they work to get capital to fulfill the need to cultivate fish.

Besides that, other internal inhibitors are public cultivators who have not been optimal in control technology cultivation modern fisheries is problems faced by the public Probolinggo Regency. Many societies still use traditional tools to implement fish, so that is not efficient enough to obtain results in production. Factors that are inhibitors external in a study are threats, *in* the form of instability in the price sell results of fish or shrimp in the market that farmers feel at every harvest time. Many assume that unstable prices influenced the game of the intermediaries who want to get more, things That No one can deny. Remember: The price of fish and shrimp from the Government. Besides that, factor inhibitors and other external factors in the form of climate change that are not current are certainly faced by the cultivators in Probolinggo Regency. Changes in climate and the felt trend of existence decline result in harvest, although not many things are caused by pond water temperature that often changes following the weather, obstructing the growth of fish and shrimp. Not yet. Again, if the torrential makes child river, the solo river overflows into a pond inhabitant, resulting in lots of fish and missing shrimp carried away from the current river.

5. CONCLUSION AND SUGGESTIONS

Based on the results of research that has been described previously, it can be conclusion that the development area Minapolitan as a center growth economy areas in the Probolinggo Regency by policy Regulation Regent Probolinggo Number 35 of 2014 concerning the Masterplan for the Development of the Minapolitan Area Probolinggo Regency, already implemented with Enough good. Service Fishery Probolinggo Regency has made various development process efforts area minapolitan Probolinggo Regency, which can see from several aspects in the form of communication, resources, disposition, and structure bureaucracy.

In terms of communication, carried out by the Service Fishery as organizer policy already walks well,

proven with various types of activity, such as socialization and training to society. In terms of source power, the budget used in organization policy originates from the District Budget Probolinggo, which originates from DAU (Regional Allocation Fund General), DAK (Allocation Fund Special), PAD (Revenue Original Regional Fund) and from DBHCHT (Tobacco Excise Revenue Sharing Fund). This fund is used to operate a development program to support area minapolitan This Good For grant development means infrastructure, good from fisherman catch and also from group cultivation source power, but in the division Still Not yet evenly Still seen focus on area east Probolinggo Regency that is Subdistrict Dringu, Gending, Pajarakan, Kraksaan, as well as Paiton.

In terms of disposition, the Service Fishery as executor policy takes a poor attitude consistently because when a change of Minister of Maritime Affairs or leader highest in scale national in a way mandatory or No written focus development area megapolitan will shift on things certain like alleviation poverty fishermen in the area coast, thing That makes implementation policy in a way wide disturbed, but absence consistent the Still in the same context that is development economy society. Moreover, from the aspect of structure bureaucracy, in executor policy walk with ok, filing process becomes an important thing as in every boat fisherman must own a small e-Pas letter, for use convenience giving service public for owner boat can submit an application replacement of Certificate of Registration Nationality Boat the old Indonesian flag in a new format, besides it is also used For condition submission recommendation purchase of fuel, in addition, That structure bureaucracy always do coordination in accordance his job each like field fishery cultivation and fields fishery arrest the one who is in charge every existing section.

Factor Supporter in development area minapolitan is the center of growth in the economy area, in the form of internal and external factors. Factors internal support is strengths, in *the* form of the existence of the Decree of the Minister of Maritime Affairs and Fisheries Republic of Indonesia Number KEP.32/MEN/2010 concerning the determination of minapolitan area, which determines Probolinggo Regency as an implementer of the minapolitan program. This is reinforced by the existence of Regulation Regent Probolinggo Number: 35 of 2014 concerning the Masterplan for the Development of the Minapolitan Area Probolinggo Regency 2013-2023. Factors Supporter external is opportunities, *in* the form of results commodity very superior promising like shrimp vaname which is many commodities in demand by the market for consumed a day as well as can made into product processed other. Relative care and short harvest time make commodity-featured shrimp name a favorite among cultivation fisheries in the Probolinggo Regency.

Factor inhibitors in development area megapolitan as center growth economy area, in the form of internal and external factors. Factors internal inhibitor is weakness, in *the* form of problems in getting the capital still felt by the community cultivators in the Probolinggo Regency consequence from No stable price results production fisheries provided by the intermediaries. In addition, public cultivators are not yet optimal in controlling the technology cultivation of modern fisheries. However, the amount of society still using traditional tools to implement fish is not efficient enough to obtain results in production. Factors that inhibit external threats include price instability when selling fish or shrimp in the market every harvest season. The occurrence of a climate change that is not determined impacts the decline, which results in harvest, although there are no lots.

Based on the conclusion above, several suggested recommendations to parties related to the development area Minapolitan as a center growth economy area, namely Service Fishery Probolinggo Regency expected own attitude commitment more specific towards the development process area minapolitan as center growth economy area by existing regulations. Regarding the capital problems experienced by fish farmers, the Governmentt can form special financial institutions that focus on financing the fisheries sector, such as fisheries banks or savings and loan cooperatives oriented towards empowering fishermen and fish farmers. Regarding the problem of unstable fish selling prices in the market, the Governmentt can form an effective market management body to monitor and regulate the supply and demand of fish in the local market, encourage the formation of fish farmers' unions to conduct collective price negotiations with buyers or traders and develop distribution networks. In addition, regarding the problem of climate change, the Fisheries Service can educate the public about adaptation to climate change, diversification of fisheries businesses, and the development and use of environmentally friendly innovative technology.

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